

TEXAS DEPARTMENT OF PUBLIC SAFETY

5805 N. LAMAR BLVD. - BOX 4087 - AUSTIN, TEXAS 78773-0001

512/424-2000

www.dps.texas.gov



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JASON PULLIAM
RANDY WATSON

November 14, 2017

Texas Ranger Brent Davis
4700 University Blvd
Tyler, Texas 75707

Re: Administrative Investigation, OIG2017-0426

Dear Mr. Davis:

A personnel complaint initiated against you alleges: You engaged in an inappropriate relationship with a murder victim's widow, Faezeh Horaney, after taking a significant role in the investigation of the crime.

After an investigation and review this allegation has been classified as "sustained." Your conduct violates departmental rules regarding professional conduct as set out below:

DPS General Manual, Chapter 6, Section 06.10.01, DPS Ten General Orders (10). *"As a member of the department it shall be my duty to conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact so that my actions reflect well upon myself, the department, and the State of Texas."*

DPS General Manual, Chapter 6, Section 06.15.02 (6) IACP Canons of Police Ethics-Private Conduct. *"The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality."*

Further, the sustained conduct described in this letter is in direct violation of the Public Safety Commission Rules, Title 37, Texas Administrative Code, Part 1, Chapter 1, Subchapter H, Rule 1.114, and of General Manual, Chapter 6, Section 06.30.02, titled "Major Infraction Applicable to Any Member." Any of the major infractions listed below may be deemed sufficient cause for the discharge, suspension, demotion, or removal of any member of the Department of Public Safety.

Section 1: Failure to abide by the Code and Canons of Ethics or the standards of ethical conduct for state employees;

Courtesy-Service-Protection

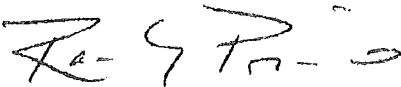
Section 2: Violation of one or more of the ten general orders and;
Section 13: Any act on or off duty which reflects discredit to the Department of Public Safety.

As a member of the Texas Rangers we are expected to conduct ourselves with the utmost poise and professionalism, having no greater responsibility than seeking justice for the felonious loss of life. Any action that brings discredit upon the men and women of this division detracts from the public trust and confidence we work so diligently to earn. Your actions are unbecoming of a Texas Ranger and may have jeopardized the integrity of a murder investigation. Additionally, the sustained conduct will have a reverberating effect on your ability to provide testimony effectively, in practical terms, on sensitive investigations and could have a pronounced negative impact on relationships with colleagues, other agencies or the public.

You have served the Department of Public Safety and the Texas Ranger Division with distinction throughout your career. You are a tenured member of the Ranger Division with a stellar reputation in the Special Operations Group, serving as a team leader on the Region 1 Special Response Team. You are held in high regard by those you have worked with - both those within the department and those employed by outside agencies. When questioned, you displayed the utmost candor, being forthcoming about your relationship with Faezeh Horaney.

The findings concluded you acted inappropriately regarding professional conduct and such action reflects a discredit to the Department of Public Safety. Your conduct would support termination, and though the unacceptable behavior falls to meet the high standards required by the department, it should not diminish your overall and impressive statement of work throughout your career with the department. In lieu of discharge, an administrative disciplinary action of five days off without pay is assessed against you and a demotion to your previous duties, namely a trooper assigned to the Texas Highway Patrol, which will become effective 01-01-2018. Appeal procedures are contained in the Department of Public Safety's General Manual, Chapter 7A. All appeals of disciplinary action must be made in writing by the employee to the appropriate individual within the appropriate time frame as set out in this chapter.

Respectfully,

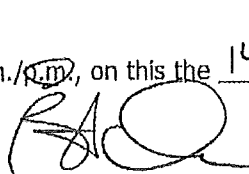


Randall Prince, Division Director
Texas Ranger Division

Office General Counsel
Office of Inspector General, OIG2017-0426
Human Resources

Received at 257 a.m./p.m., on this the 14TH day of November, 2017,

X



TEXAS DEPARTMENT OF PUBLIC SAFETY

INTEROFFICE MEMORANDUM

To: Phillip Adkins, General Counsel **Date:** 10/09/2017
From: Randall Prince, Division Director *RP* **Division:** Texas Rangers
Subject: Texas Ranger Brent Davis

I am in receipt of a personnel complaint (OIG2017-0426) initiated against Texas Ranger Brent Davis, alleging an inappropriate relationship between Ranger Davis and the victim's widow in an ongoing murder investigation. The complaint against Ranger Davis was investigated by the Office of Inspector General and has been classified as "sustained".

On 05-30-2016, Ronald Horaney was shot to death at his residence near Longview, Texas. The perpetrator fled the scene and the case remains unsolved with no charges or arrests being made. Ranger Davis responded to the crime scene and assisted in the subsequent criminal investigation of Mr. Horaney's death. During the course of the investigation, Ranger Davis began engaging in a sexual relationship with the victim's widow, Faezeh Horaney. Text message correspondence between Ranger Davis and Faezeh Horaney was discovered by the Horaney family. A subsequent admission was made by Ranger Davis to a continuous sexual relationship with Mrs. Horaney.

As a member of the Texas Rangers we are expected to conduct ourselves with the utmost poise and professionalism, having no greater responsibility than seeking justice for the felonious loss of life. Any action that brings discredit upon the men and women of this division detracts from the public trust and confidence we work so diligently to earn. The flawed actions of Ranger Davis are a direct violation of the below departmental rules regarding professional conduct; they are unbecoming of a Texas Ranger and may have jeopardized the integrity of a murder investigation. Additionally, the sustained conduct of Ranger Davis will have an reverberating effect on his ability to provide testimony effectively, in practical terms, on sensitive investigations and could have a pronounced negative impact on relationships with colleagues, other agencies or the public.

DPS General Manual, Chapter 6, Section 06.10.01, DPS Ten General Orders (10) states, "As a member of the department it shall be my duty to conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact so that my actions reflect well upon myself, the department, and the State of Texas."

DPS General Manual, Chapter 6, Section 06.15.02 (6) IACP Canons of Police Ethics-Private Conduct states, "The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police

officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality."

Further, the sustained conduct described in this letter is in direct violation of the Public Safety Commission Rules, Title 37, Texas Administrative Code, Part 1, Chapter 1, Subchapter H, Rule 1.114, and of General Manual, Chapter 6, Section 06.30.02, titled "Major Infraction Applicable to Any Member."

Any of the major infractions listed below may be deemed sufficient cause for the discharge, suspension, demotion, or removal of any member of the Department of Public Safety.

Section 1: Failure to abide by the Code and Canons of Ethics or the standards of ethical conduct for state employees;

Section 2: Violation of one or more of the ten general orders and;

Section 13: Any act on or off duty which reflects discredit to the Department of Public Safety.

Ranger Davis has served the Department of Public Safety and the Texas Ranger Division with distinction throughout his career. Ranger Davis is a tenured member of the Ranger Division with a stellar reputation in the Special Operations Group, serving as a team leader on the Region 1 Special Response Team. Ranger Davis is held in high regard by those he has worked with - both those within the department and those employed by outside agencies. When questioned, Ranger Davis displayed the utmost candor, being forthcoming about his relationship with Faezeh Horaney. Additionally, Ranger Davis was not the lead investigator in the Horaney investigation, serving in an assisting role at the crime scene and later separating himself from the investigation once the relationship began.

I respectfully request this administrative investigation be forwarded and reviewed by the Office of General Counsel before a final determination of disposition. The findings concluded our employee acted inappropriately regarding professional conduct and such action reflects a discredit to the Department of Public Safety. And though the unacceptable behavior fails to meet the high standards required by the department, it should not diminish his overall and impressive statement of work throughout his career with the department. In lieu of discharge, I recommend an administrative disciplinary action of five days off without pay and a demotion to his previous duties, namely a trooper assigned to the Texas Highway Patrol. Thank you for your attention to this matter.

Randall Blake Prince,
Division Director / Chief
Texas Rangers

**TEXAS DEPARTMENT OF PUBLIC SAFETY
INTEROFFICE MEMORANDUM**

TO: Randall Prince, Assistant Director, Texas Rangers

FROM: Office of Inspector General

DATE: August 11, 2017

SUBJECT: OIG2017-0426

Concerning: Brent Davis
ID #09872
RGR/Sergeant
Tyler/Region 1

Investigator: Brandon Negri
ID #08936
IG/OIG Lieutenant
Garland

Complainant: Chain of Command

Allegation(s): Sergeant Brent Davis engaged in an improper relationship with a murder victim's widow after taking a significant role in the investigation.

Please be advised that Office of Inspector General file number OIG2017-0426 has been assigned to this case. This case was assigned on August 10, 2017.

Captain James Lopez is the supervising Captain for this investigation. Please call 512-424-7298 for questions or assistance.

JL:lh

cc: David Baker, Deputy Director, Law Enforcement Operations
Jack Webster, Regional Commander, Region 1

Hale, Lisa

From: Hale, Lisa
Sent: Friday, August 11, 2017 9:43 AM
To: Prince, Randall
Cc: Baker, David; Webster, Jack
Subject: Notification Of Investigation - Region 1
Attachments: OIG2017-0426 - Sergeant Brent Davis.pdf

Good morning Sir,

Please see the attached notification memo.

Thank you,
Lisa

Hale, Lisa

From: Sanchez, Louis
Sent: Friday, August 11, 2017 8:51 AM
To: Negri, Brandon; Hale, Lisa
Cc: Fleming, Rhonda; Lopez, James; Lillie, Brian; Maloy, Sandra; Fritch, Amanda; Martinez, Melissa; Johnson, Michelle (OIG)
Subject: Assignment of Administrative investigation, Ranger Brent Davis, OIG2017-0426
Attachments: OIG2017-0426 - Memo.pdf

Brandon,

You have been assigned an investigation on Texas Ranger Brent Davis. It is alleged Davis had an improper relationship. All documents including the approval have been uploaded to OIG2017-0426. Lisa will send a notification to the AD/RC informing them of the active investigation.

Note: Change from division referral to administrative investigation but keep the same number.

Start Date: Thursday, August 10, 2017

Due Date: Monday, August 21, 2017

Thanks, Louie

Louis Sanchez, Deputy Inspector General

Office of Inspector General

Austin

Office (512) 424-2019



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From: Fleming, Rhonda
Sent: Thursday, August 10, 2017 2:41 PM
To: Maloy, Sandra; Sanchez, Louis
Cc: Lopez, James; Lillie, Brian
Subject: FW: Confidential

FYI. After discussions with AD Prince, this matter will be handled as an OIG administrative investigation.

Louis, please assign this out ASAP. Should be just service of the C-1 and interview with the Ranger.

Thanks,

Rhonda Fleming, I.G.
Office of the Inspector General
W. 512-424-2054
C. 512-923-8687
rhonda.fleming@dps.texas.gov



This e-mail, including any attached files, may contain confidential and privileged information for the sole use of the intended recipient (or authorized to receive information for the intended recipient), please contact the sender by reply e-mail and delete all copies of this message.

From: Prince, Randall
Sent: Thursday, August 10, 2017 1:19 PM
To: Fleming, Rhonda
Subject: FW: Confidential

Rhonda –

Please review and contact me at your convenience. Thank you, Randy

From: Huff, Grover
Sent: Wednesday, August 09, 2017 10:49 AM
To: Prince, Randall
Subject: Confidential

My memo regarding the division referral.

Respectfully,

Major Grover F. Huff
Company Commander
Texas Rangers, Company "B"
350 W. IH 30
Garland, Texas 75043
(214) 861-2365

"The best leader is the one who has sense enough to pick good men to do what he wants done, and the self-restraint to keep from meddling with them while they do it"

Theodore Roosevelt, American President



TEXAS RANGERS



DEPARTMENT OF PUBLIC SAFETY INTEROFFICE MEMORANDUM

DATE: August 8, 2017

DIVISION: Ranger

TO: Randall B. Prince, Assistant Director

FROM: Grover F. Huff, Major, Company "B"

SUBJECT: OIG Division Referral: OIG2017-0426

I have completed my informal investigation into allegations against Texas Ranger Brent Davis, Division Referral- OIG2017-0426. Based on my findings, I concluded Ranger Davis' conduct was inconsistent with policy, did not exemplify sound judgement, and represented unprofessional conduct. His behavior demonstrated a gross deviation from the ethical and professional standards demanded of a Texas Ranger. Ranger Davis' conduct showed exceedingly poor judgment that may have compromised an on-going murder investigation (2016I-TRB-50003929). His actions have tarnished the reputation of the Texas Rangers with the victim's family and with members of the community; to include but not limited to, a harmful effect with our local law enforcement and prosecutorial officials in Gregg County, Texas. The relevant policies are listed below.

06.10.00 DPS TEN GENERAL ORDERS

General Order # 10- As a member of the department it shall be my duty to conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact so that my actions reflect well upon myself, the department, and the State of Texas.

15.02 IACP Canons of Police Ethics

6. Private Conduct. The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality.

On May 30, 2016, Ronald Charles Horaney was shot to death outside of his residence located near Longview, Gregg County, Texas. Due to this being the Memorial Day holiday weekend, numerous family members, including the victim's wife (Faezeh Horaney), mother, and children were present when the murder occurred. The lead investigator for the Ranger Division is Texas Ranger Josh Mason, however, due to Ranger Brent Davis' experience and proximity to the location of the offense; he had taken on a significant role in the investigation of this crime. This murder investigation remains active and is being conducted jointly by the Gregg County Sheriff's Office and the Texas Rangers. There have been no arrests, and the identity of the killer remains unknown. Investigators are pursuing leads in an attempt to identify and arrest the person(s) responsible.

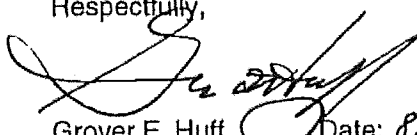
On July 24, 2017, I was contacted by a concerned family member and advised of a suspected inappropriate sexual relationship between the murder victim's widow, Faezeh Horaney, and Ranger Davis. The complainant advised the victim's children had discovered numerous text messages between Faezeh Horaney and Ranger Davis that contained sexual content and were suggestive of a sexual relationship. According to the complainant, the content of the messages indicated that Ranger Davis and Faezeh Horaney's relationship began as a professional relationship and progressed over time to a physical, sexual relationship.

On July 26, 2017, I contacted Ranger Davis and confronted him with the allegations. Ranger Davis admitted being involved in a sexual relationship with Faezeh Horaney. Ranger Davis stated his contact with Faezeh and her daughter, Betty Horaney, began initially as him being supportive of the family following the murder. Ranger Davis

Ranger Davis indicated the discussions between he and Faezeh progressed from a professional relationship and moved toward a personal relationship. Ranger Davis stated their communication advanced further to sexual topics and eventually led to a sexual relationship. He indicated they had intimate physical relations on two or three occasions. Ranger Davis stated he began to distance himself from the investigation, due to concerns over how his actions could negatively impact the investigation or future prosecution. Ranger Davis stated he knew his actions were inappropriate that could have a compromised effect on the case.

Through the course of the informal investigation, I have determined the telephonic and digital communications between Faezeh Horaney and Ranger Davis were completed using a state issued cellular telephone. There is no allegation or evidence indicating the intimate physical relationship occurred while on duty or on state travel.

Respectfully,


Grover F. Huff Date: 8/8/17

Martinez, Melissa

From: Sanchez, Louis
Sent: Friday, July 28, 2017 12:36 PM
To: Prince, Randall
Cc: Fleming, Rhonda; Martinez, Melissa; Johnson, Michelle (OIG)
Subject: Division Referral, OIG2017-0426, Sergeant Brent Davis, Texas Rangers - Company B

This email is intended for action by AD Prince and information only for all other recipients. The Office of Inspector General (OIG) is referring the below email back to your division to investigate as a division referral. Major Huff reported that Ranger Brent Davis was involved in a relationship with Faezeh Horaney, which could have compromised an ongoing murder investigation.

As with all division referrals, please ensure this matter is informally investigated by management to determine the merit of the allegation(s). OIG requires summary documentation indicating the findings of this allegation including the response to the complainant and correspondence indicating corrective action (if applicable) taken on any employee. Formal notarized sworn statements or recorded interviews are not necessary or appropriate for division referrals and only applicable during formal investigations conducted for or by OIG. Please submit any video evidence when completed.

OIG will evaluate all conducted division referrals prior to closing to ensure no further informal or formal investigation is necessary

Louis Sanchez, Deputy Inspector General

Office of Inspector General
Austin
Office (512) 424-2019



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From: Huff, Grover
Sent: Thursday, July 27, 2017 3:58 PM
To: Prince, Randall
Subject: Confidential

Chief Prince,

On May 30, 2016, Ronald Charles Horaney was shot to death outside of his residence located near Longview. Due to this being the Memorial Day holiday weekend, numerous family members, including the victim's wife, mother, and children were present when the murder occurred. This murder

investigation remains active and is being conducted by the Gregg County Sheriff's Office and the Texas Rangers. The identity of the killer remains unknown.

On July 24, 2017, I was contacted by a concerned family member and advised of a suspected inappropriate sexual relationship between the murder victim's widow, Faezeh Horaney, and Texas Ranger Brent Davis, one of the Rangers involved in the investigation. The caller advised the victim's children had discovered numerous text messages between Faezeh and Davis that were sexual in nature.

On July 26, 2017, I contacted Ranger Davis and confronted him with the allegations. Ranger Davis admitted being involved in a sexual relationship with Faezeh. Furthermore, Ranger Davis stated he knew his actions were inappropriate and could have compromised the ongoing murder investigation. I request a referral to the Office of Inspector General to determine possible policy violations.

Major Grover F. Huff
Company Commander
Texas Rangers, Company "B"
350 W. IH 30
Garland, Texas 75043
(214) 861-2365

"The best leader is the one who has sense enough to pick good men to do what he wants done, and the self-restraint to keep from meddling with them while they do it"

Theodore Roosevelt, American President

Martinez, Melissa

From: Martinez, Melissa
Sent: Friday, July 28, 2017 9:27 AM
To: Sanchez, Louis
Subject: Division Referral, OIG2017-0426, Sergeant Brent Davis, Texas Rangers - Company B

Louis,

This has been entered in IAPro. It has been assigned OIG2017-0426.

Melissa

From: Maloy, Sandra
Sent: Thursday, July 27, 2017 4:36 PM
To: Martinez, Melissa
Subject: FW: Confidential

OIG div ref intake for Louis please.

Thank you,
Sandra

From: Fleming, Rhonda
Sent: Thursday, July 27, 2017 4:29 PM
To: Sanchez, Louis; Lopez, James; Lillie, Brian; Maloy, Sandra
Subject: Fwd: Confidential

Division Referral

Rhonda Fleming, I.G.
Office of the Inspector General
W. 512-424-2054
C. 512-923-8687
rhonda.fleming@dps.texas.gov



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Begin forwarded message:

From: "Prince, Randall" <Randall.Prince@dps.texas.gov>
Date: July 27, 2017 at 4:04:36 PM CDT

To: "Fleming, Rhonda" <Rhonda.Fleming@dps.texas.gov>
Subject: FW: Confidential

Rhonda –

Please review to determine appropriate action. Thanks, Randy

From: Huff, Grover
Sent: Thursday, July 27, 2017 3:58 PM
To: Prince, Randall
Subject: Confidential

Chlef Prince,

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On July 26, 2017, I contacted Ranger Davis and confronted him with the allegations. Ranger Davis admitted being involved in a sexual relationship with Faezeh. Furthermore, Ranger Davis stated he knew his actions were inappropriate and could have compromised the ongoing murder investigation. I request a referral to the Office of Inspector General to determine possible policy violations.

Major Grover F. Huff
Company Commander
Texas Rangers, Company "B"
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Garland, Texas 75043
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Theodore Roosevelt, American President

Martinez, Melissa

From: Maloy, Sandra
Sent: Thursday, July 27, 2017 4:36 PM
To: Martinez, Melissa
Subject: FW: Confidential

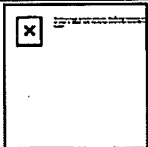
OIG div ref intake for Louis please.

Thank you,
Sandra

From: Fleming, Rhonda
Sent: Thursday, July 27, 2017 4:29 PM
To: Sanchez, Louis; Lopez, James; Lillie, Brian; Maloy, Sandra
Subject: Fwd: Confidential

Division Referral

Rhonda Fleming, I.G.
Office of the Inspector General
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C. 512-923-8687
rhonda.fleming@dps.texas.gov



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Begin forwarded message:

From: "Prince, Randall" <Randall.Prince@dps.texas.gov>
Date: July 27, 2017 at 4:04:36 PM CDT
To: "Fleming, Rhonda" <Rhonda.Fleming@dps.texas.gov>
Subject: FW: Confidential

Rhonda –

Please review to determine appropriate action. Thanks, Randy

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Sent: Thursday, July 27, 2017 3:58 PM
To: Prince, Randall
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Chief Prince,

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Theodore Roosevelt, American President

NOTE: This *original* file is being provided for your review. Please insert all original documents as it is routed through the chain of command review.

This file must be returned to the Office of Inspector General once the review and disciplinary action decision has been completed and if the employee has not filed an appeal. If the employee has filed for an appeal the file should be returned back to the Office of Inspector General once the appeal process has been completed.

If you should have any questions please contact OIG at 512-424-5017.



**TEXAS DEPARTMENT OF PUBLIC SAFETY
OFFICE OF INSPECTOR GENERAL
REPORT OF INVESTIGATION**



NUMBER: OIG2017-0426

DATE: August 24, 2017

SUBJECT: Brent Davis
Texas Ranger
Texas Rangers Division/Tyler
DOE: 09/27/1999

BY: Brandon Negri, Lieutenant, Office of Inspector General

ALLEGATION

Allegation I

It is alleged Texas Ranger Brent Davis engaged in an inappropriate relationship with a murder victim's widow, Faezeh Horaney, after taking a significant role in the investigation of the crime.

If true, this is a violation of the following policies:

DPS General Manual, Chapter 6, Section 06.15.02(6) IACP Canons of Police Ethics

(6). Private Conduct. *"The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality."*

DPS General Manual, Chapter 6, Section 06.10.01, DPS Ten General Orders (10)

"(10) To conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact, so that my actions reflect well upon myself, the department, and the State of Texas."

INVESTIGATION

The Office of Inspector General received a request from the Texas Ranger Division to conduct a formal administrative investigation into allegations Texas Ranger Brent Davis became involved in an inappropriate relationship with the widow of a murder victim that Davis was assigned to investigate.

OIG Division Referral OIG2017-0426. Texas Ranger Major Grover Huff submitted an interoffice memorandum to Assistant Director Randall Prince addressing Huff's findings during the initial Texas Rangers Division Referral Investigation. (TAB 1)

On May 30, 2016, Ronald Horaney was murdered outside of his residence in Gregg County, Texas. Texas Ranger Brent Davis was assigned to assist in the investigation due to his experience and proximity to the location of the murder.

On July 24, 2017, Huff was contacted by a Horaney family member and alleged Davis was having an inappropriate sexual relationship with the murdered victim's widow, Faezeh Horaney. Huff learned the victim's children had discovered numerous text messages between Faezeh Horaney and Davis which contained sexual content and were suggestive in nature. Huff was advised the content and the messages indicated Davis and Faezeh Horaney's relationship started in a professional manner and later progressed into a sexual relationship.

On July 26, 2017, Huff confronted Davis with the allegations and Davis admitted to having a sexual affair with Faezeh Horaney. Davis claimed his initial communications with Faezeh Horaney was in support of the loss of her husband.

Davis admitted his relationship with Faezeh Horaney progressed from professional to personal over time. Huff said Davis admitted his relationship with Faezeh Horaney eventually lead to multiple intimate encounters. Davis admitted to having intimate physical encounters with Faezeh Horaney on two or three occasions. Huff said Davis admitted that his actions were inappropriate and could have compromised the murder investigation.

Huff said he determined that all telephonic communications between Faezeh Horaney and Davis were completed using Davis' state issued cellular phone. Huff said there was no evidence to support that the intimate encounters occurred while Davis was on duty or state travel.

Huff wrote, *"Based on my findings, I concluded Ranger Davis' conduct was inconsistent with policy, did not exemplify sound judgment, and represented unprofessional conduct."*

Brent Davis, Texas Ranger, Tyler. On August 11, 2017, OIG served Texas Ranger Brent Davis with personnel complaint OIG2017-0426. (TAB 2) Davis waived his intention to submit a written rebuttal and requested to interview with OIG immediately. OIG conducted a recorded interview with Davis on August 11, 2017. (TAB 3)

OIG read allegation one to Davis and asked him if it was true and Davis said, "Yes."

Davis said on May 30, 2016, Ronald Horaney was shot to death in front of his residence in Gregg County, Texas. Davis was assigned to assist with the murder investigation and had never met any of the Horaney family members prior to the murder. Davis conducted multiple interviews with the victim's widow, Faezeh Horaney, and her children. Davis claimed in July of 2016, he had made numerous

telephone and text communications with Faezeh Horaney about the investigation.

Davis claimed that Betty Horaney contacted him on numerous occasions and confided in him over her struggles with her father's murder.

Davis said in late July of 2016, his involvement in the murder investigation began to decline due to the lack of evidence and leads, but he continued communication with Faezeh Horaney. Davis said Faezeh Horaney routinely texted or called him to discuss the investigation or to talk about her daughter's problems. Davis recalled around December of 2016, the text messages between he and Faezeh Horaney became more personal with flirtatious undertones.

Davis said the text communications with Faezeh Horaney became sexual in nature.

Davis said his relationship with Faezeh Horaney became sexual and admitted to having three or four intimate encounters with her. Davis said he later learned from Faezeh Horaney that her children located the text messages referencing their sexual encounters and confronted Faezeh Horaney with the evidence. Davis said Faezeh Horaney's children were upset that she was sleeping with the ranger investigating their father's murder. Davis claimed he told Faezeh Horaney they had to end the relationship before Davis got into any trouble. OIG asked Davis if he ended the sexual relationship with Faezeh Horaney after learning of the children concerns. Davis recalled having one more intimate encounter after the children confronted Faezeh Horaney.

OIG asked Davis if any of the sexual encounters occurred while he was on duty. Davis claimed all of the intimate encounters occurred after work and he would meet with Faezeh Horaney while he was traveling home. Davis claimed he would normally receive a text message from Faezeh Horaney at the end of the day and she would inform Davis where she was and request if he could come see her.

OIG asked Davis if he was in his state vehicle when he traveled to meet with Faezeh Horaney and engage in an intimate encounter and Davis said, "Yes." Davis then admitted that all text communications with Faezeh Horaney was with his state cell phone as well. Davis said 90% of the text communications were normal everyday activities or about the investigation. Davis said it was commonplace for him to communicate with people with his state cell phone.

Davis said when Huff was made aware of the inappropriate relationship with Faezeh Horaney, Davis informed her they could not communicate anymore. Davis said he told Faezeh Horaney he could lose his job and was now in serious trouble.

OIG asked Davis if the murder investigation had been compromised due to the inappropriate relationship Faezeh Horaney. Davis said Faezeh Horaney was immediately ruled out as a suspect and believed the case would carry on without him. Davis believed the investigation was an overall team effort.

OIG asked Davis if he would have to testify in court if a suspect was located and a trial ensued. Davis said he was always accompanied by a Gregg County investigator or another ranger during the investigation. Davis said the other officers involved could present any evidence or testify if needed.

OIG asked Davis if any other law enforcement officers were aware of the affair with Faezeh Horaney and Davis said, "*Nobody knows.*"

OIG asked Davis if he believed his actions had placed his credibility in jeopardy as a ranger in Gregg County or any other counties he is assigned to work. Davis claimed he spoke directly with the Gregg County Sheriff and apologized for his actions. Davis said the sheriff was not concerned about it and would be happy to have Davis work future murder cases in Gregg County. Davis claimed he has close working relationships with all of the District Attorneys and Sheriffs in his assigned areas and did not foresee anyone questioning his credibility. Davis was concerned if the affair was made public, it could have some affect on his reputation and credibility.

Davis said, "*I have always given 100% percent. I have always worked to do the right thing and this is the one screw up I have made, and unfortunately it is a big one.*" On August 17, 2017, Davis submitted an affidavit to OIG consistent with his interview admitting to the inappropriate relationship with Faezeh Horaney. (TAB 4)

Additional Concerns

OIG believes Davis' use of his state vehicle and state cell phone during the affair are in violation of the Department's use of state equipment policy and should be addressed by the Texas Ranger Division.

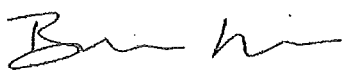
EVALUATION

OIG concurs with Major Huff's assessment that Davis showed extremely poor judgment and violated the Department's ethical and professional standards policy by engaging in the sexual affair with Faezeh Horaney.

With Davis' admissions, OIG finds sufficient evidence to sustain the allegation.

Classification: Recommendation to Sustained

Respectfully submitted,



Brandon Negri, Lieutenant
Office of Inspector General

I concur.
Janey Captain, OIG

I CONCUR
RHONDA FLEMING
RHONDA FLEMING
INSPECTOR GENERAL

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TEXAS RANGERS



DEPARTMENT OF PUBLIC SAFETY INTEROFFICE MEMORANDUM

DATE: August 8, 2017

DIVISION: Ranger

TO: Randall B. Prince, Assistant Director

FROM: Grover F. Huff, Major, Company "B"

SUBJECT: OIG Division Referral: OIG2017-0426

I have completed my informal investigation into allegations against Texas Ranger Brent Davis, Division Referral- OIG2017-0426. Based on my findings, I concluded Ranger Davis' conduct was inconsistent with policy, did not exemplify sound judgement, and represented unprofessional conduct. His behavior demonstrated a gross deviation from the ethical and professional standards demanded of a Texas Ranger. Ranger Davis' conduct showed exceedingly poor judgment that may have compromised an on-going murder investigation (2016I-TRB-50003929). His actions have tarnished the reputation of the Texas Rangers with the victim's family and with members of the community; to include but not limited to, a harmful effect with our local law enforcement and prosecutorial officials in Gregg County, Texas. The relevant policies are listed below.

06.10.00 DPS TEN GENERAL ORDERS

General Order # 10- As a member of the department it shall be my duty to conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact so that my actions reflect well upon myself, the department, and the State of Texas.

15.02 IACP Canons of Police Ethics

6. Private Conduct. The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality.

On May 30, 2016, Ronald Charles Horaney was shot to death outside of his residence located near Longview, Gregg County, Texas. Due to this being the Memorial Day holiday weekend, numerous family members, including the victim's wife (Faezeh Horaney), mother, and children were present when the murder occurred. The lead investigator for the Ranger Division is Texas Ranger Josh Mason, however, due to Ranger Brent Davis' experience and proximity to the location of the offense; he had taken on a significant role in the investigation of this crime. This murder investigation remains active and is being conducted jointly by the Gregg County Sheriff's Office and the Texas Rangers. There have been no arrests, and the identity of the killer remains unknown. Investigators are pursuing leads in an attempt to identify and arrest the person(s) responsible.

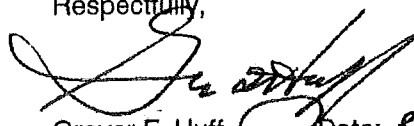
On July 24, 2017, I was contacted by a concerned family member and advised of a suspected inappropriate sexual relationship between the murder victim's widow, Faezeh Horaney, and Ranger Davis. The complainant advised the victim's children had discovered numerous text messages between Faezeh Horaney and Ranger Davis that contained sexual content and were suggestive of a sexual relationship. According to the complainant, the content of the messages indicated that Ranger Davis and Faezeh Horaney's relationship began as a professional relationship and progressed over time to a physical, sexual relationship.

On July 26, 2017, I contacted Ranger Davis and confronted him with the allegations. Ranger Davis admitted being involved in a sexual relationship with Faezeh Horaney. Ranger Davis stated his contact with Faezeh and her daughter, Betty Horaney, began initially as him being supportive of the family following the murder.

Ranger Davis indicated the discussions between he and Faezeh progressed from a professional relationship and moved toward a personal relationship. Ranger Davis stated their communication advanced further to sexual topics and eventually led to a sexual relationship. He indicated they had intimate physical relations on two or three occasions. Ranger Davis stated he began to distance himself from the investigation, due to concerns over how his actions could negatively impact the investigation or future prosecution. Ranger Davis stated he knew his actions were inappropriate that could have a compromised effect on the case.

Through the course of the informal investigation, I have determined the telephonic and digital communications between Faezeh Horaney and Ranger Davis were completed using a state issued cellular telephone. There is no allegation or evidence indicating the intimate physical relationship occurred while on duty or on state travel.

Respectfully,


Grover F. Huff Date: 8/8/17

TEXAS DEPARTMENT OF PUBLIC SAFETY

Personnel Complaint

☒ Original

☐ Amended

☐ Correction

☐ Addendum

Complaint No: OIG2017-0426

Date: August 11, 2017

Complainant's full name (print or type)	Complainant's address:	Telephone No.:
Major Grover F. Huff, Texas Rangers	350 W IH 30, Garland, TX, 75043	214-861-2365
Day & date of alleged misconduct:	Approximate time of alleged act(s) of misconduct:	
Between May 2016 to July 2017	Various Times	
Location where incident occurred:		
Various Location		
If a person was arrested print or type name of arrested person:	Arrested person's address:	Telephone No.:
N/A	N/A	N/A
Indicate relationship of arrested person to complainant:		
N/A		
Name or other identifying information relating to the DPS employee against whom the allegation(s) is/are being made:		
Brent Davis, ID# 9872, Texas Rangers Division, Tyler		
-- Witness or Witnesses (if any) --		
Name of witness:	Address of witness:	Telephone No.:
To Be Determined by Investigation		

Nature of Complaint(s)

Clearly indicate the nature of your complaint. (Use reverse side of the form if more space is needed.)

Allegation I

It is alleged Texas Ranger Brent Davis engaged in an inappropriate relationship with a murder victim's widow, Faezeh Horaney, after taking a significant role in the investigation of the crime.

If true, this is a violation of the following policies:

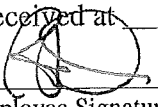
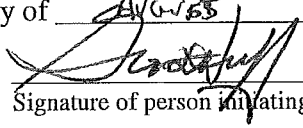
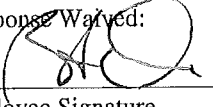
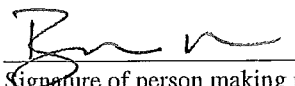
DPS General Manual, Chapter 6, Section 06.15.02(6) IACP Canons of Police Ethics

(6). Private Conduct. *"The law enforcement officer shall be mindful of his special identification by the public as an upholder of the law. Laxity of conduct or manner in private life, expressing either disrespect for the law or seeking to gain special privilege, cannot but reflect upon the police officers and the police service. The community and the service require that the law enforcement officer lead the life of a decent and honorable man. Following the career of a policeman gives no man special perquisites. It does give the satisfaction and pride of following and furthering an unbroken tradition of safeguarding the American republic. The officer who reflects upon this tradition will not degrade it. Rather, he will so conduct his private life that the public will regard him as an example of stability, fidelity, and morality."*

DPS General Manual, Chapter 6, Section 06.10.01, DPS Ten General Orders (10)

"(10) To conduct myself, on and off duty, in a manner that merits the voluntary praise of those with whom I come in contact, so that my actions reflect well upon myself, the department, and the State of Texas."

Copy received at 11:54 (a.m.) / p.m. on this 11th day of August, 2017.

 Employee Signature	<u>8-11-17</u> Date	 Signature of person initiating C-1	<u>8/11/2017</u> Date
<hr/>			
Response Waived:  Employee Signature	<u>8-11-17</u> Date	 Signature of person making notification	<u>8-11-17</u> Date

You are reminded of your right to respond to the complaint in writing as per General Manual Chapter 7A section 07.42.08 (1) (b). You may waive this provision if you so desire. If a response has not been received within five (5) days, it will be assumed you chose to waive this provision.

You are further advised to refrain from contacting the complainant or witnesses in any way which might be interpreted as an attempt to discourage the complainant or witnesses from cooperating with the Department during the complaint investigation.

You are also reminded any employee who is the subject of an administrative complaint investigation shall cooperate fully and answer all questions posed to them by the investigator during such an investigation. Department employees questioned by a Department investigator concerning their knowledge of a complaint will fully cooperate and answer truthfully such questions as outlined in General Manual Chapter 7A section 07.42.12 (1)

You are reminded to review the complaint and grievance procedures as found in General Manual Chapter 7A.

OIG2017-0426

Tab #3

1 Media in File

AFFIDAVIT

STATE OF TEXAS

COUNTY OF SMITH

Before me, the undersigned authority in and for the State of Texas, on this day, personally appeared Brent L. Davis, who, after being by me duly sworn, deposed and said:

My name is Brent L. Davis. I am of sound mind, 18 years of age or older, and competent to give this affidavit.

I was requested to assist with a Murder investigation in Gregg County on 05/31/2016. A local businessman, Ronald Horaney, had been shot to death in front of his residence on Tryon Road in Gregg County on 05/30/2016. I did not personally know the Horaney family, but knew of the Horaney Feed Store in Longview, since I grew up in the area.

I assisted with the investigation by coordinating local and State investigators with reviewing information coming in from the general public through Crime Stoppers and conducting interviews. I conducted interviews with the family members during the investigation. I had contact specifically with Faezeh Horaney (Wife of the victim), Mrs. Betty Horaney (Mother of the victim) and Betty Horaney (Daughter of the victim).

Betty would contact me during the investigation if she was having a bad day. I provided the Horaney family with my State cellular telephone number as I have done with many of my investigations in the past.

The investigations lead us to focus on an individual that had an issue with Ronald and Faezeh Horaney for their help in her obtaining a divorce from his son. We followed that individual to Dallas where he met with two Hispanic males. The Gregg County District Attorney did not believe there was enough at that time to move forward with the investigation.

I actively worked on the investigation from May 31st through the middle part of July 2016. I left the investigation with Ranger Josh Mason and Gregg County Sheriff's Office investigators. In August or September 2016, Betty Horaney (Daughter of the victim) went off to college and Faezeh Horaney contacted me stating her daughter was having a bad day and asked that I reach out to her since Betty liked talking to me.

Sometime around Christmas 2016, Faezeh and I began text messaging discussing her situation and flirting. The flirting was mutual.

Faezeh's husband did everything for her and she would text to ask my opinion on making repairs to her vehicle and photographs of houses she was looking at to purchase. Our text messages became two friends discussing everyday situations.

I do not remember what month the two of us met and had an intimate encounter. The communications after the intimate encounter were not just sexual in nature. Faezeh would text and ask questions about what to do about a tree falling on her new residence. The two of us developed a friend relationship.

I do not remember when, Faezeh contacted me and said her children had found text messages between the two of us, confronted her and were mad because I was investigating their father's death. I told Faezeh that if the children said anything that I would get into a lot of trouble. I told her that I did not need to get into any trouble and attempted to stop communications with her.

Faezeh told me that she needed my friendship, my support and relied on me to help her with difficult decisions. Faezeh had a disagreement with her mother-in-law and had learned a long time friend was not truthful with her.

Faezeh felt like everyone was trying to get money from her since she received the life insurance payment from her husband's death.

I did not stop communication with Faezeh at that time. She was someone easy to talk to about my problems and she relied on my communication to help with her situation.

Faezeh and I had three or four intimate encounters. One or two of those intimate encounters occurred on my way home from work. I drove my State issued vehicle to her newly remodeled residence near Lake Palestine and then to my house after seeing her. I did not meet her during working hours for intimate encounters.

My communications with Faezeh were mainly friendly conversations about everyday things going on in our lives. Faezeh knew I traveled back and forth to the border and would ask about my trips.

I communicated with Faezeh with my State issued cellular telephone. I have a personal cellular telephone but she was never given that number. I have given hundreds of people associated with cases or arrest my cellular telephone number. My business cards have my State issued cellular telephone number on them.

There was one intimate encounter after the children confronted her about the text messages between the two of us.

There were times that I would see Faezeh that there was not an intimate encounter. I visited her newly remodeled residence to see what changes she was making.

I received a text message the day after my Major met with me regarding this situation from Faezeh. I text her back and advised her I could not have any further communication with her and that I was in trouble because of our communication. I received another text message from Faezeh saying she did not believe me and I replied that I was in trouble and could not communicate with her any longer.

I do not think the Murder investigation into the death of Ronald Horaney has been compromised. Any investigative interviews that I conducted were conducted with a member of the Gregg County Sheriff's Office or Ranger Mason. During the investigation, an informant came forward and advised the target of the investigation hired him two years prior to kill Ronald Horaney. The investigation has gone as far as it can at this time due to no evidence being at the scene.

I have a great relationship with the Gregg County Sheriff Maxey Cerliano and have worked with the Gregg County District Attorney off and on since 1995 when I first stated in law enforcement in Gregg County. I have a good relationship with law enforcement in East Texas due to starting my career here and growing up here.

I am a hard worker, I give 100% to my work and the investigations I am involved in and I believe the people that I have worked for and with would agree. I do the right thing and unfortunately made a bad decision to have a relationship with the widow in this investigation.

Affidavit
Page 3 of 3

(I have read the above statement consisting of 3 page(s), which is based on my personal knowledge, and it is true and correct.

Subscribed and sworn to before me, the undersigned authority in and for the State of Texas on this the 17 day of Aug, 2017.



Notary

